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ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00	EUR-01
	HA-09	H-01	TEDE-00	INR-00	IO-19	LAB-04	L-03
	ADS-00	M-01	NEA-01	NSAE-00	NSCE-00	OIC-02	OMB-01
	PA-01	PM-02	PRS-01	P-01	SNP-00	SP-00	SSO-00
	SS-00	TRSE-00	T-00	USIE-00	SNIS-00	NISC-02	/051W
-----BF8CBC 141051Z /38							

O 141046Z MAY 93
FM AMEMBASSY DAR ES SALAAM
TO SECSTATE WASHDC IMMEDIATE 1359
AMEMBASSY KIGALI PRIORITY
USMISSION USUN NEW YORK PRIORITY
AMEMBASSY KAMPALA PRIORITY
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STATE FOR AF/C-FULLER, AF/RA
ALSO PARIS FOR PERLOW, BRUSSELS FOR DUBROW

E.O. 12356: N/A
TAGS: PREL, MOPS, PGOV, OAU, RW, TZ
SUBJECT: RWANDA NEGOTIATIONS: TEXTS FROM ARUSHA

THE FOLLOWING THREE TEXTS WERE PROVIDED BY THE US
OBSERVER AT THE ARUSHA TALKS, JOYCE LEADER. WE ARE

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REPEATING THEM VIA CABLE BECAUSE THE ORIGINAL FAXES
WERE ONLY SEMI-LEGIBLE.

TEXT OF LETTER FROM RPF ADDRESSED TO SALIM AHMED
SALIM, SYG OF OAU, DATED MAY 5, 1993
BEGIN TEXT:

YOUR EXCELLENCY,

THE RPF WOULD LIKE TO EXPRESS OUR SINCERE GRATITUDE
FOR THE EFFORTS YOU HAVE EXPENDED TOWARDS THE
REALISATION OF PEACE IN RWANDA. MOST RECENTLY, THIS
WAS DEMONSTRATED BY THE PROMPT IMPLEMENTATION OF THE
RESOLUTIONS OF THE DAR ES SALAAM MEETING.

WE WOULD LIKE IN PARTICULAR, TO THANK YOU PERSONALLY
FOR YOUR EXPEDITIOUS DEMARCHES AT EXPANDING THE NMOG
EVEN THOUGH THE OBJECTIVE HAS NOT BEEN FULLY REALISED
FOR REASONS BEYOND YOUR CONTROL.

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SECONDLY, WE COMMEND THE WORK NMOG CONTINUES TO DO IN
MONITORING THE CEASEFIRE IN SPITE OF THE FACT THAT IT
IS STRETCHED TO NEAR BREAKING POINT. WE ARE GRATEFUL
THAT IN SPITE OF ITS HANDICAPS, THE NMOG HAS BEEN
ABLE TO COORDINATE AND CHAIR THE MEETING ON THE
DISPLACED PERSONS NOW UNDERWAY AS REQUESTED BY THE
TWO PARTIES IN THEIR COMMUNIQUE OF 19/04/1993.

AS THE NEGOTIATIONS SLOWLY DRAW TOWARDS A CONCLUSION,
WE CANNOT HELP BUT LOOK AHEAD TO THE IMPLEMENTATION
OF THE PEACE AGREEMENT. WE THEREFORE SEE A CONTINUED
ROLE OF THE OAU AS THE STEWARD OF THE PEACE PROCESS
TO ITS CONCLUSION. THIS SHALL BE REALISED WHEN WE
HAVE SUCCESSFULLY AND SATISFACTORILY IMPLEMENTED THE
PEACE ACCORD.

WE ARE WELL AWARE OF THE DIFFICULTIES FACING THE OAU
BUT WE HOPE YOU CAN FIND A WAY TO EXTEND THE
OPERATIONS OF THE NMOG TO CONTINUE TO MEET NEW
CHALLENGES AS THE PROCESS EVOLVES. TO THIS END, THE
RPF HOPES YOU WILL SEEK AND OBTAIN ANY FORM OF
ASSISTANCE YOU MAY REQUIRE, PARTICULARLY FROM THE UN.
THE SPIRIT WITHIN WHICH YOU PERSONALLY RECOMMENDED

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THE PARTICIPATION OF THE UN TO THE TWO PARTIES,
SHOULD CONTINUE TO GUIDE AND INSPIRE COOPERATION
BETWEEN THE TWO BODIES. WE, AS A PARTY TO THE
PROCESS, SHALL ALWAYS BE GUIDED BY YOUR DECISIONS ON
THIS PARTICULAR QUESTION.
THE RPF, THEREFORE, HOPES THAT YOU WILL SOON GET THE
NECESSARY MEANS TO EXPAND THE NMOG NOT ONLY TO ENABLE
IT TO PERFORM ITS PRESENT MISSION SUCCESSFULLY, BUT
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ALSO WITH A VIEW TO HELPING IN THE IMPLEMENTATION OF
A PEACE ACCORD. WE ALSO THINK THAT IN THE ABSENCE OF
THE INTERNATIONAL FORCE ENVISAGED IN THE DAR ES
SALAAM COMMUNIQUE, THE EXPANDED NMOG COULD TAKE OVER
ITS MISSION.

YOUR EXCELLENCY, PLEASE ACCEPT THE ASSURANCES OF MY
HIGHEST CONSIDERATION.

SIGNED: COL. ALEXIS KANYARENGWE, CHAIRMAN, RWANDESE
PATRIOTIC FRONT

END TEXT.

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TEXT OF A DOCUMENT ENTITLED "PROPOSED CONFIDENCE
BUILDING MEASURES (CBM) FOR RWANDA"

BEGIN TEXT:

1. TO IDENTIFY FIRST THE PROBLEMS THAT NEED TO BE
ADDRESSED:

A. ALTHOUGH THE GOVERNMENT REPRESENTATIVES AND

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THE RPF ARE ENGAGED IN THE NEGOTIATIONS IN ARUSHA, THERE IS GREAT SUSPICION ON BOTH SIDES ABOUT THE INTENTIONS AND ACTIVITIES OF EACH OTHERS ARMED FORCES.

- B. THERE REMAINS A HIGH LEVEL OF MISTRUST BETWEEN THE TWO SIDES, WHOSE SENIOR OFFICERS HAVE NOT YET HAD A FORMAL CONTACT DESPITE THE FACT THAT THEIR REPRESENTATIVES HAVE BEEN TALKING TO EACH OTHER FOR CLOSE ON 10 MONTHS.
- C. THIS MISTRUST AND LACK OF FORMAL CONTACT WILL LIMITED OFFICIAL USE

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MAKE THE INEVITABLE INTEGRATIONS OF ARMED FORCES MORE DIFFICULT.

- D. THE ONGOING TENSION BETWEEN THE GOVERNMENT AND RPF INHIBITS CONFIDENCE IN THE PROCESS OF TRANSITION AMONG SECTIONS OF THE POPULATION AND IS THEREFORE A SOURCE OF INSECURITY AND INSTABILITY.

2. IN THE CONTEXT, THE TWO FORCES COULD BE INTRODUCED WITH THE FOLLOWING AIMS:

- A. TO BUILD CONFIDENCE IN THE TRANSITION PROCESS AMONG THE LEADERSHIP AND RANK AND FILE OF THE GOVERNMENT AND RPF, AS WELL AS AMONG THE BROADER POPULATION.
- B. TO REDUCE MISTRUST AND BUILD TRUST BETWEEN THE TWO ARMIES, AND...
- C. TO PREPARE THE ARMED FORCES FOR EVENTUAL INTEGRATION.

3. CBM'S WITH THE ABOVE AIMS COULD INCLUDE THE FOLLOWING:

- A. SENIOR OFFICERS FROM BOTH SIDES COULD ENTER INTO A PROCESS OF FORMAL DISCUSSION AROUND A MUTUALLY AGREED AGENDA AND, IF NECESSARY, UNDER THE CHAIRMANSHIP OF AN INDEPENDENT FACILITATOR.

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THE AGENDA COULD FOCUS ON THE MECHANICS OF
INTEGRATION. ALTERNATIVELY, A LESS
CONTROVERSIAL TOPIC - SUCH AS THE CHANGING
REGIONAL SECURITY SITUATION COULD BE CHOSEN
FOR THE FIRST ROUND OF DISCUSSIONS.

- B. THE TWO ARMIES COULD JOINTLY FORMULATE A SET
OF VALUES AND PRINCIPLES FOR THE NEW DEFENSE
FORCES. THOSE MIGHT INCLUDE ACCOUNTABILITY
TO PARLIAMENT, ALLEGIANCE TO THE
CONSTITUTION, POLITICAL NEUTRALITY AND
ADHERENCE TO THE GENEVA CONVENTION.

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- C. THE GOVERNMENT AND RPF FORCES COULD ENGAGE IN
A PROCESS OF ASKING QUESTIONS ABOUT EACH
OTHER'S ACTIVITIES, FORCE LEVEL, INTENTIONS,
TRAINING, WEAPONRY, PERCEPTION OF THE FUTURE,
ETC.

THERE WOULD BE NO OBLIGATION ON EITHER SIDE TO ANSWER
ANY QUESTION, BUT ANY ANSWERS GIVEN WOULD HAVE TO BE
COMPLETE AND TRUTHFUL. AS COMMUNICATION IMPROVES,
ISSUES OF INCREASING SENSITIVITY COULD BE BROACHED.

- D. MILITARY REPRESENTATIVES FROM BOTH SIDES
COULD BE INVITED TO VISIT EACH OTHER'S BASES
AND INSPECT EACH OTHERS FACILITIES.

- E. RANK AND FILE MEMBERS FROM BOTH ARMIES COULD
ENGAGE IN JOINT CULTURAL AND SPORTING EVENTS.

EDUCATION PROGRAMMES

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4. AN ADDITIONAL SET OF CONFIDENCE BUILDING MEASURES COULD FOCUS ON EDUCATIONAL PROGRAMMES WITHIN THE GOVERNMENT AND RPF FORCES WITH THE LIMITED OFFICIAL USE

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AIM OF BREAKING DOWN MISTRUST, BUILDING
CONFIDENCE IN THE TRANSITION PROCESS AND
INSTILLING NEW VALUES AMONGST RANK AND FILE
SOLDIERS.

- A. THE TWO ARMIES COULD INTRODUCE "ORIENTATION PROGRAMMES" TO HELP THEIR MEMBERS ADAPT TO THE NEW POLITICAL CIRCUMSTANCES IN RWANDA AND PREPARE THEM FOR INTEGRATION.
- B. THE ORIENTATION PROGRAMMES COULD SEEK IN PARTICULAR TO PROPAGATE DEMOCRATIC VALUES FOR THE FUTURE DEFENSE FORCE, JOINTLY AGREED BY THE TWO PARTIES, OR FORMULATED UNDER THE CONSTITUTION.
- C. SELECTED OFFICERS FROM BOTH PARTIES TO PARTICIPATE IN TECHNICAL AND OFFICERS TRAINING COURSES AT VARIOUS MILITARY COLLEGES WITH THE AIM OF UPGRADING THEIR SKILLS. THE NATURE OF SUCH COURSES COULD BE A MATTER OF NEGOTIATION BETWEEN THE TWO ARMIES.

END TEXT.

TEXT OF THE AGREEMENT BETWEEN THE RPF AND GOR
CONCERNING MEASURES TO CONSOLIDATE THE CEASEFIRE

BEGIN TEXT:

A LA DEMANDE DU FACILITATEUR, LES DELEGATIONS DU
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PAGE 04 DAR ES 02558 03 OF 04 141052Z
GOUVERNEMENT RWANDAIS ET DU FRONT PATRIOTIQUE
RWANDAIS AUX NEGOCIATIONS D'ARUSHA ONT EU UN ECHANGE
DE VUES SUR LA MISE EN OEUVRE DES MESURES DE

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CONSOLIDATION DU CESSEZ-LE-FEU DECIDEES LORS DE LA
RENCONTRE DE HAUT NIVEAU TENUE DU 05 AU 07 MARS 1993
A DAR-ES-SALAAM. ELLES ONT EN OUTRE ETE INFORMEES DE
CE QUE LES NATIONS UNIES NE POURRONT INTERVENIR DANS
LA MISE SUR PIED D'UNE QUELCONQUE FORCE
INTERNATIONALE NEUTRE AU RWANDA AVANT LA SIGNATURE DE
L'ACCORD DE PAIX.

COMPTE TENU DE CE QUI PRECEDE, LES DEUX DELEGATIONS
SOUSHAIENT QUE LA PROCHAINE REUNION DE HAUT NIVEAU
DES DEUX PARTIES AJOUTE A SON ORDRE DU JOUR LES

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SUBJECT: RWANDA NEGOTIATIONS: TEXTS FROM ARUSHA

POINTS SUIVANTS:

1. EXAMINER L'ETAT D'AVANCEMENT DES DEMARCHES DE
L'OUA POUR L'ELARGISSEMENT DU GOMN.
2. EXAMINER L'ETAT D'AVANCEMENT DES DEMARCHES
MENEES EN VUE DE LA MISE EN PLACE DE LA FORCE
INTERNATIONALE NEUTRE A VOCATION HUMANITAIRE
SUIVANT LES DISPOSITIONS DU COMMUNIQUE CONJOINT
DE DAR-ES-SALAAM ET EXAMINER D'AUTRES OPTIONS
POSSIBLES Y COMPRIS L'EXTENSION DES MISSIONS DU
GOMN ELARGI POUR QU'EN PLUS DE LA VERIFICATION
ET DU CONTROLE DU CES-SEZ-LE-FEU, IL PRENNE EN
CHARGE, PARTIELLEMENT OU TOTALEMENT, LES
MISSIONS DE LA FORCE INTERNATIONALE NEUTRE A
VOCATION HUMANITAIRE.

SIGNED AT ARUSHA ON MAY 7, 1993

END TEXT.

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